

PRCC.14 13/14

Prosperous Communities
Committee

3 September

Subject: Community Infrastructure Levy Regulation 123 List

Report by: Director of Regeneration and Planning

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Purpose / Summary:

- To advise members of the proposals for the development of a Community Infrastructure Levy (CIL) Regulation 123 List
- To present a draft list for consideration and comment on projects identified

RECOMMENDATION(S):

Members are asked to:

- Note content of the report
- To Approve the Draft Regulation 123 list is for consultation alongside the CIL draft charging schedule.

IMPLICATIONS

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Legal: Legal implications of implementing CIL are being considered as part of the programme for introducing a charge.					
Financial: FIN REF 13/14 The CIL Regulation 123 list will have a direct impact on how					
Infrastructure related to development is funded. In order to support growth the interplay between CIL and Section 106 must be monitored. There will be a cost to implement CIL as it must undergo an independent examination but it is expected that the cost of this will be reduced by undertaking a joint examination with City of Lincoln and North Kesteven.					
Staffing: Staffing is being considered as part of the CIL programme but it is envisaged that a further staffing resource will be required across Central Lincolnshire. Administration costs are included within the CIL charges and will not require other funds.					
Equality and Diversity including Human Rights :					
none					
Risk Assessment :					
n/a					
Climate Related Risks and Opportunities :n/a					
Title and Location of any Background Papers used in the preparation of this report:					
n/a					
Call in and Urgoney					
Call in and Urgency: Is the decision one which Rule 14.7 of the Scrutiny Procedure Rules apply?					
i.e. is the report exempt from being called in due to urgency (in consultation with C&I chairman)	No	1			
Key Decision:					
A matter which affects two or more wards, or has significant financial implications	No	1			

1.0 Introduction

As part of the Community Infrastructure Levy (CIL) charging regime charging authorities are required to produce a Regulation 123 list. It is only possible to continue using Section 106 agreements for infrastructure if a Regulation 123 list is published. The list identifies the projects which the authority is going to charge CIL for as a contribution to the cost of the project's delivery.

2.0 Regulation 123 List

As part of the work programme around developing CIL a group of Central Lincolnshire Officers from each authority (including a group of finance officers) are working on a draft Regulation 123 list. This draft is informed by the adopted Infrastructure Delivery Plan and will identify infrastructure projects categorised as

- Central Lincolnshire Strategic infrastructure 70% of total CIL fund
- Local Infrastructure (each authority's specific infrastructure) 30% of total CIL fund (meaningful proportion and administration to come out of this element)

Members should note that in relation to the production of a Regulation 123 list there are a number of issues to be considered:

- Authorities cannot pool more than 5, Section 106 contributions to deliver strategic infrastructure, so infrastructure projects on the Regulation 123 list are those which are likely to need a significant contribution, beyond this pooling limit.
- CIL funding and Section 106 contributions cannot be secured for the same project if it is on the list, once adopted.
- Once a project is on the Regulation 123 list, it should only be removed once it has been funded/completed (to remove an item and seek section 106 could certainly result in bad public relations and possibly legal challenge)
- It is essential that an explicit project definition is used on the Regulation 123 list, rather than a generic description, (for example the exact location and project name of any highways improvements should be specified) so it is clear exactly what is being funded by

- CIL and Section 106 funding can still be charged for other highways projects
- Authorities need to show an infrastructure funding gap which is the basis of charging CIL, so the list must cover projects of sufficient costs to show this gap
- The projects on the list do not need to be prioritised and those items on the draft list are not prioritised within the Central Lincolnshire strategic / local infrastructure or any other categories (although the IDP considers this on a high-level basis)
- There will be some consideration of whether a project is Central
 Lincolnshire strategic or local infrastructure, but a project is more
 likely to receive CIL funding at a local level, as the Lincoln Eastern
 Bypass and Secondary Education are forecast to use up all the
 strategic infrastructure funding
- There is a balance to be struck between certainty for the developer in the projects that will be funded and flexibility for the authority in terms of securing funding to deliver infrastructure. In recognition of this it is proposed to seek legal advice about the potential to consult on an A and B list of projects. This would differentiate between
 - Projects that will definitely be funded by CIL, the A list and
 - Projects that would be funded by CIL only if CIL income exceeds expectation, projects that need more definition, or projects where anticipated other non CIL funding sources, are not forthcoming. These projects are identified as 'emerging projects for future funding consideration' in the appended Regulation 123 list, (the B list).

3.0 Process for Approval of the Regulation 123 List

There are currently CIL regulation amendments under consultation which are considered likely to require the Regulation 123 list to be consulted upon alongside the CIL Charging Schedule consultation process. It is therefore proposed to seek approval to consult on the Regulation 123 list,

alongside the approved Draft Charging Schedule consultation process in October

3.1 Regulation 123 Consultation and Approval

CIL charging and the Regulation 123 list are the responsibility of each local Council as the charging authority. Therefore the Regulation 123 list is being presented to each Council for approval. As an aligned CIL process has been approved, it will also be presented to the Central Lincolnshire Joint Strategic Planning Committee. An initial draft of the list is attached at Appendix One for consideration.

3.2 Next Steps

The initial draft was presented to the Central Lincolnshire Strategic Group on 22 July 2013 for approval for further development. Future work includes:

- Regulation 123 list of projects to be fully developed
- Legal opinion on Regulation 123 list format and relationship/transition with Section 106 projects to be secured
- It is proposed that the report will be presented to the CLJSPC on 14 October 2013 for approval/noting (subject to this meeting becoming a Committee rather than briefing)
- Regulation 123 list to be published for consultation alongside the
 Draft Charging Schedule in October /November 2013
- An updated regulation 123 list will be reported back to committee alongside the pre submission CIL charging schedule in late 2013/early 2014.

The CIL regime is subject to inspection but is targeted to come into force from Autumn 2014 when the regulation 123 list will also become 'live'.

Draft Central Lincolnshire "Regulation 123 list"

Please note: this list is not prioritised in any way. It should be read in the context of the list of emerging projects overleaf and the Central Lincolnshire Infrastructure Delivery Plan (which does provide a narrative on priorities and assigns priorities – for IDP purposes – to relevant infrastructure items).

Central Lincolnshire 'strategic infrastructure':

Lincolns Eastern Bypass

New secondary school in Lincoln

Extensions to secondary schools in Lincoln

Extensions to secondary schools in the Central Lincolnshire rural area

New secondary school in Gainsborough

New secondary school in Sleaford

City of Lincoln 'local infrastructure'	Rural area 'local infrastructure':		
Further assessment on-going	Further assessment on-going		
	North Kesteven 'local infrastructure':	West Lindsey 'local infrastructure':	
	Pedestrian bridge over Sleaford railway	Further assessment on-going	
	Further assessment on-going		

<u>Draft</u> list of emerging projects for future consideration in Central Lincolnshire "Regulation 123 list"

Central Lincolnshire 'strategic infrastructure':

Investment in Gainsborough John Coopland Hospital

Lea Road Station Improvements

Sleaford Fire Station

Lincoln Fire Station

Lincoln Relief Road Improvements

Beevor St to Swanpool Link

Gainsborough Bus Expressway

Lincoln Quality Bus Corridors

Lincoln Park & Ride - North East

Lincoln Park & Ride - South East

Lincoln Park & Ride - West

Lincoln Small-scale Walking/ Cycling/ Public Transport Schemes

A46 to Swanpool Link

New Lincoln Ambulatory Care Centre

Sleaford Ambulatory Care Centre

East-West Link (EWL): Pelham Bridge to South Park Avenue

East-West Link (EWL): Rope Walk to High Street

Gainsborough Belt Road Upgrade

Lincoln Eastern Bypass Dual carriageway

Lincoln Southern Bypass

Lincoln Public Transport Interchange

Lincoln Parking Strategy

Lincoln Rail Service Improvements

Rural Public Transport Programme

City of Lincoln 'local infrastructure'

North Hykeham Highways Improvements

Beevor Street Link

Lincoln - up to 2 synthetic MUGAs

Rural area 'local infrastructure':

GPs in rural area

Rural area - up to 1 synthetic pitch or rugby

or cricket

Dentists in rural area

Strategic Green Infrastructure in Lincoln Carbon reduction schemes in Lincoln Lincoln-area Passenger Information Lincoln swimming pool Lincoln Rugby pitches, up to 2 Lincoln Cricket Pitches, up to 3 Rural Rugby, up to 1 Rural Cricket Pitch, up to 2 Pharmacy in rural area

North Kesteven 'local infrastructure':

North Hykeham transport improvements Strategic Green Infrastructure Sleaford Carbon reduction schemes in Sleaford Sleaford cricket, up to 1 Rural area, up to 1 synthetic MUGA (total)

West Lindsey 'local infrastructure':

Gainsborough - up to 1 synthetic MUGA
Strategic Green Infrastructure Gainsborough
Carbon reduction schemes in Gainsborough
Gainsborough Rugby, up to 1
Gainsborough Cycle Improvements
Gainsborough Cricket, up to 2
Gainsborough Pedestrian Improvements
Gainsborough Bus Station