



PRCC.55 13/14

Prosperous Communities
Committee

Date 25 March 2014

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**Subject: Central Lincolnshire Joint Planning Committee (CLJSPC)
Revised Local Development Scheme**

Report by:

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Purpose / Summary:

For the committee to review the revised Local Development Scheme which is required to formally commence the Central Lincolnshire Local Plan. It was approved by the CLJSPC, as the responsible local planning authority on 3/3/14 and came into effect on 12/3/14. It provides a timetable for the Local Plan over the period 2014 – 2016.

RECOMMENDATION(S):

- 1) That members review the revised Local Development Scheme for central Lincolnshire.**

IMPLICATIONS

Legal: None as result of this report

Financial : None as result of this report

Staffing :None specifically

Equality and Diversity including Human Rights : None as result of this report

Risk Assessment : A risk assessment will be produced by the CL Local Plan team to ensure delivery to the timetable outlined in this Local Development Scheme.

Climate Related Risks and Opportunities : None as result of this report

Title and Location of any Background Papers used in the preparation of this report:

<http://microsites.lincolnshire.gov.uk/centrallincolnshire/ldf/central-lincolnshire-local-development-scheme/103708.article>

Call in and Urgency:

Is the decision one which Rule 14 of the Scrutiny Procedure Rules apply?

Yes

No

Key Decision:

Yes

No

1. Context

- 1.1 National legislation requires local planning authorities to prepare and revise their work programmes in connection with the preparation of Local Plans. The formal name for these work programmes are Local Development Schemes (LDS).
- 1.2 The existing LDS for Central Lincolnshire was published in November 2012 and set out the timescale for the production of the Core Strategy, followed by the preparation and adoption of a Site Allocations Plan by the end of 2016.
- 1.3 Following the decision of the CLJSPC in January 2014 to withdraw the Core Strategy and combine the two plan approach into one single Local Plan, the attached report shows the revised, adopted LDS.
- 1.4 There will be a need to revisit some of the strategic issues dealt with in the Core Strategy using the most up to date evidence of objectively assessed needs for the area, for example housing needs (which still represent significant growth for Central Lincolnshire) and gypsy and traveller needs across the area.
- 1.5 Despite this the Local Plan can still reach adoption at the same time as the Site Allocations Plan which was programmed for adoption by the end of 2016. The LDS illustrates the steps needed to achieve this timeline.
- 1.6 As well as meeting the same target for plan adoption as outlined above, the timescale for the preparation of the single Local Plan will allow the review and replacement, as appropriate, of the existing 'saved' development management policies contained within the three District Council's Local Plans.
- 1.7 There will be two major public consultation periods (Autumn 2014 and late Summer 2015). In addition, there will be continuous community involvement and engagement, through the Central Lincolnshire Community and Engagement Strategy and a revised Central Lincolnshire Statement of Community Involvement, over the next two years.

The Approved Central Lincolnshire Local Development Scheme is attached at Appendix 1.

2 Recommendation

- 1. That Members review the revised Local Development Scheme.**



Central Lincolnshire
Joint Strategic Planning Committee

CENTRAL LINCOLNSHIRE LOCAL PLAN

Central Lincolnshire

Local Development Scheme (LDS)

(brought into effect on 12 March 2014 by resolution of the Central Lincolnshire Joint Strategic Planning Committee at its meeting of 3rd March 2014)

2014 – 2016

March 2014

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1.0 CONTEXT

What is a Local Development Scheme?

1.1 A Local Development Scheme (LDS) sets out the programme for the preparation of a Local Plan. This LDS sets out the timetable for the preparation of the Central Lincolnshire Local Plan.

What is the Central Lincolnshire Local Plan?

1.2 The Central Lincolnshire Local Plan will set out local planning policies to deliver economic growth, environmental protection and enhancement, and support strong, vibrant and healthy communities up to 2031 or 2036.

1.3 The Central Lincolnshire Local Plan (CLLP) will cover the area of the following District Councils:

- City of Lincoln Council
- North Kesteven District Council
- West Lindsey District Council

1.4 The above area forms a substantial part of the County of Lincolnshire.

1.5 Working closely with the local communities, businesses and interested parties, the CLLP will be prepared by the Central Lincolnshire Joint Strategic Planning Committee. This Committee has been established by statutory instrument 2009 No 2467 as the local planning authority for the purposes of local plan and local development scheme preparation. The joint committee is formed by equal representation from all four of the local authorities stated in paragraphs 1.3 and 1.4 above.

Why is the Central Lincolnshire Local Plan important?

1.6 It will deliver sustainable growth and development appropriate to the local circumstances prevailing in Central Lincolnshire. When adopted, planning applications will be determined in accordance with the CLLP unless material considerations indicate otherwise.

When did this Local Development Scheme (LDS) come into effect?

1.7 The Central Lincolnshire LDS was approved by the CLJSPC on 3 March 2014 and came into effect on 12 March 2014. It covers the next three years of plan preparation, identifying key milestones and preparation arrangements. It will be revised as appropriate to keep it up to date. Progress in the preparation of the Local Plan will be monitored and reported

on an annual basis in the Annual Monitoring Report (AMR) for Central Lincolnshire.

What Local Plans already exist?

1.8 The three District Council's which form the area covered by the CLLP each have their own existing Local Plan. Some of the planning policies of these Local Plans were withdrawn from use in 2009 with the remaining policies 'saved' for continued use in the determination of planning applications. These 'saved' planning policies are contained in the:

- City of Lincoln Local Plan 1998
- North Kesteven Local Plan 2007, and
- West Lindsey Local Plan 2006

1.9 They can be viewed on the Central Lincolnshire Joint Strategic Planning Unit's website: www.central-lincs.org.uk

1.10 As well as Local Plans prepared by District Councils separately or jointly, Local Plans on mineral and waste planning are produced by County Councils. Lincolnshire County Council adopted its Minerals Local Plan in 1991 and its Waste Local Plan in 2006. It is in the process of reviewing these Local Plans. The latest position on this plan review can be viewed on www.lincolnshire.gov.uk

What has happened to the Central Lincolnshire Core Strategy?

1.11 In 2010 the Central Lincolnshire Joint Strategic Planning Committee had been preparing a Core Strategy under the national planning policy guidance at the time. The Core Strategy was to set out the strategic planning policies for the area, including the area's housing requirement, and distribution of growth. Following the submission of the Core Strategy to the Secretary of State in October 2013 and concerns raised by the appointed Examination Inspector, the CLJSPC decided to withdraw the Core Strategy on 3 January 2014. At the same committee meeting it was resolved to prepare a single Local Plan - the government's preferred approach to plan making following the publication of the National Planning Policy Framework (NPPF) in March 2012.

2.0 PREPARING THE CENTRAL LINCOLNSHIRE LOCAL PLAN

The Milestones

2.1 The key milestones in Local Plan preparation are derived from the stages of plan preparation set out in the Town and Country Local Planning (England) Regulations (April 2012) as amended and the NPPF. They are:

Preparation – Regulation 18 of the above regulations require that plan preparation must include inviting interested parties to make representations to the local planning authority about what a local plan ought to contain. Paragraph 155 of the NPPF states that in plan making, early and meaningful engagement and collaboration with neighbourhoods, local organizations and businesses is essential. The details of how and when this engagement, collaboration and consultation takes place is left to the discretion of the local planning authority. The Central Lincolnshire Statement of Community Involvement sets out more information on community involvement. This can be viewed on www.central-lincs.org.uk

Publication or Pre-Submission – When the local planning authority has carried out its plan preparation and is confident that the plan will pass the NPPF tests of soundness, regulation 19 of the above regulations require the local planning authority to invite representations on the ‘soundness’ of the Local Plan.

Submission – Having taken into account the representations made at Publication, and made changes as necessary, regulation 22 requires the local planning authority, assuming it wishes to adopt the plan, to submit it to the Secretary of State, along with the representations made at Publication and other supporting documents. The plan’s examination process starts here.

Independent Examination - At this point and under regulation 24, the appointed independent inspector, will scrutinise the soundness of the Local Plan. This can be through written representations or more usually through hearing sessions under the management of the inspector.

Recommendations of the Inspector – After the examination the inspector will issue a report of recommendations on the soundness of the Local Plan. The local planning authority must publish and give notice to relevant persons of these recommendations. (Regulation 25)

Adoption of the Plan – Regulation 26 relates to the publicity requirements for the planning authority to comply with after the adoption of the plan.

Local Plan Profile

Appendix 1 sets out the profile information on the scope and content of the CLLP as well as on the management arrangements for its production.

Timetable

The timetable from plan preparation to adoption of the Central Lincolnshire Local Plan is given in Appendix 2.

3.0 THE COMMUNITY INFRASTRUCTURE LEVY

- 3.1 A very important part of preparing a Local Plan is the identification and delivery of the infrastructure necessary to accommodate growth during the plan period. By working closely with organisations responsible for the provision of infrastructure and providing them with the relevant information on the likely outcome of the Local Plan in terms of the scale, location and timing of growth the CLJSPC will be able to identify what, when and where infrastructure is needed.
- 3.2 Relevant organisations such as Lincolnshire County Council for schools and transport can then ensure that the necessary infrastructure is identified in their own asset plans for the future at the appropriate time.
- 3.3 Much of the funding for such infrastructure will come from the budgets of the relevant organisations themselves. However these budgets may not be sufficient and if so, through the introduction of the Community Infrastructure Levy, the government allows local planning authorities to charge developers a levy on when they commence development. This levy must then be used to contribute to the funding of the infrastructure that is required as a result of the pressures put on it by new development and additional population.
- 3.4 The means by which this levy is calculated is called a Community Infrastructure Levy (CIL) Charging Schedule. The CIL charging schedule also has to be prepared under prescribed regulations and be the subject of an independent examination before it can be adopted. It is sensible to prepare the CIL charging schedule in parallel with the preparation of the Local Plan. The timetable for its preparation is given in Appendix 3.

4.0 NEIGHBOURHOOD PLANS

- 4.1 Neighbourhood Plans are not prepared by local planning authorities; they are prepared by local communities. Neighbourhood Planning is still in its infancy, having only been introduced relatively recently through the Localism Act 2011. Some local communities within Central Lincolnshire are producing their own Neighbourhood Plans. You can find out more about neighbourhood planning itself and what neighbourhood plans are being prepared in central Lincolnshire by visiting our website at www.central-lincs.org.uk

Appendix 1: Central Lincolnshire Local Plan Profile

Subject: A comprehensive plan for the sustainable growth and development of Central Lincolnshire up to 2031 or 2036.

Content: Visions, objectives, strategic policies and a spatial strategy. Site allocations for new development to meet the strategic policies and spatial strategy. Development management policies.

Geographic Coverage: The Districts of City of Lincoln; North Kesteven and West Lindsey.

Organisational Lead: The Heads of Planning at City of Lincoln; Lincolnshire County Council, North Kesteven and West Lindsey District Councils.

Management Arrangements: The Local Plan Team comprising 7 officers within the Core Team and approximately 30 officers from across the four partner authorities; Central Lincolnshire Heads of Planning; Central Lincolnshire Strategic Group with approval by Central Lincolnshire Joint Strategic Planning Committee.




Resources Required: As above, along with assistance from specialist consultants, and budgetary provision for evidence, research, mapping, document production, ongoing community involvement, consultation and independent examination.

Community and Stakeholder Engagement/Cooperation: Engagement of stakeholders and local communities in accordance with the Central Lincolnshire Statement of Community Involvement. Cooperation with public and private organisations both within and adjoining Central Lincolnshire in accordance with the Duty to Cooperate (Localism Act 2011, NPPF, 2012, Town and Country Planning (Local Planning) (England) Regulations.

Monitoring and Review: Progress monitored annually in the Central Lincolnshire Annual Monitoring Report and LDS reviewed as necessary.

Appendix 2: Central Lincolnshire Local Plan Timetable

	2014												2015												2016											
	J	F	M	A	M	J	J	A	S	O	N	D	J	F	M	A	M	J	J	A	S	O	N	D	J	F	M	A	M	J	J	A	S	O	N	D
DRAFT PLAN (Settlement growth and strategic policies)																																				
DRAFT PLAN (including site allocations)																																				
FINAL DRAFT PLAN Pre-submission Plan																																				
Submission																																				
Examination																																				
Inspectors Report																																				
Adoption																																				

-  6/12 week formal consultation period
-  Ongoing community involvement
-  Target months for Examination process milestones

Appendix 3: The Community Infrastructure Levy

Central Lincolnshire IDP/ CIL stages	2014												2015												2016												
	J	F	M	A	M	J	J	A	S	O	N	D	J	F	M	A	M	J	J	A	S	O	N	D	J	F	M	A	M	J	J	A	S	O	N	D	
Review of Baseline Assessments and Non CIL Funding																																					
Periodic review of levels of s106																																					
Key site infrastructure and viability assessments																																					
Draft Plan (Settlement Growth and Strategic Policies)																																					
Regulation 123 list agreed and published?																																					
Preliminary Draft Charging Schedule?																																					
Draft Plan (including Site Allocations)																																					
Final Draft Plan Pre-submission Plan																																					
CIL Draft Charging Schedule																																					
Target Dates after Pre-submission Draft Plan Consultation																																					
CIL submission																																					
CIL examination																																					
CIL Inspectors Report																																					
CIL adoption																																					

*baseline work to include assessment needed to move towards allocations