



**Prosperous Communities
Committee**

4 December 2018

Subject: Joint Municipal Waste Management Strategy for Lincolnshire

Report by:

Executive Director Operations and Head of Paid Service

Contact Officer:

Adrian Selby
Strategic Manager-Services
01427 675154
Ady.selby@west-lindsey.gov.uk

Purpose / Summary:

For Members to endorse a refreshed Joint Municipal Waste Management Strategy for Lincolnshire

RECOMMENDATION(S):

That Prosperous Communities Committee endorse the proposed Joint Municipal Waste Management Strategy (JMWMS), attached as Appendix 1, subject to the Strategy, in the same form being formally adopted by Lincolnshire County Council as Waste Disposal Authority and all the other Waste Collection Authorities in Lincolnshire.

IMPLICATIONS

Legal: Under the Waste and Emissions Trading Act 2003, authorities in two-tier areas have a duty to have a JMWMS. This allows Waste Collection Authorities (WCA) and Waste Disposal Authorities (WDA) to work together in deciding how they will manage municipal waste in their area.

Financial : FIN/146/19 None at this time

Staffing : HR070-9-18 None at this time

Equality and Diversity including Human Rights: An Equality Impact Assessment is included at Appendix 3. This was undertaken by Lincolnshire County Council in their role as lead body for the Strategy.

Risk Assessment/ Mitigating Action: Members fail to adopt Strategy/full information given to Members. Involvement in consultation process, changes following consultation feedback.

Climate Related Risks and Opportunities: The revised Strategy fully considers current and future environmental issues. A Strategic Environmental Assessment accompanies this document at Appendix 2.

Title and Location of any Background Papers used in the preparation of this report:

Wherever possible please provide a hyperlink to the background paper/s
If a document is confidential and not for public viewing it should not be listed.

Call in and Urgency:

Is the decision one which Rule 14.7 of the Scrutiny Procedure Rules apply?

i.e. is the report exempt from being called in due to urgency (in consultation with C&I chairman)

Yes

No

Key Decision:

A matter which affects two or more wards, or has significant financial implications

Yes

No

1. Purpose of report

- 1.1 The Joint Municipal Waste Management Strategy (JMWMS) for Lincolnshire is a statutory document that sets out a 10-year plan for the management of household waste in Lincolnshire.
- 1.2 It comprises of shared actions and challenging targets for the recovery and recycling of waste.
- 1.3 This new version has been revised in line with consultation feedback, including from this Council.
- 1.4 The revised draft was endorsed by the Lincolnshire Waste Partnership (LWP) on 10th September 2018, subject to minor modifications, with the recommendation that each partner council now formally adopts this JMWMS.

2. Consultation

- 2.1 A new draft Strategy was the subject of public consultation between April and July, the responses received from the public and other stakeholders can be found within the appendices to the strategy document.
- 2.2 There was general agreement with the Vision for the Strategy and also that the Objectives should help deliver the Vision.
- 2.3 On May 1, a well-attended Strategy workshop was held at the Guildhall which was hosted by the Portfolio Holder at Lincolnshire County Council, Cllr Eddie Poll.
- 2.4 Members also considered the document at the Prosperous Communities Committee meeting in June, the Strategic Manager Services submitted the formal response from West Lindsey which included comments that the document needed an accompanying Action Plan and that the Objectives were not 'SMART' enough.
- 2.5 Full consultation feedback can be found at Appendices B and C of the Strategy document.
- 2.6 The Lincolnshire Waste Partnership is now commending the revised Strategy document to the Council for adoption, having made amendments to the draft in response to public consultation.

3. The Strategy Document

- 3.1 The current strategy was adopted in 2008 and is due for a refresh.
- 3.2 Lincolnshire County Council as the Waste Disposal Authority has a duty to have a current strategy in place.

3.3 The document sets out how the eight Local Authorities and the Environment Agency will protect the environment by delivering sustainable waste management services in coming years. The strategy has been developed collaboratively through Member workshops and Officer Working Groups and includes a Vision;

“To seek the best environmental option to provide innovative, customer-friendly waste management solutions that give value for money to Lincolnshire.”

3.4 In order to work towards this vision, the Partnership have developed and agreed a set of high-level objectives. The ten objectives, generated at the July 2017 workshops and, where stated, refined through the consultation feedback, are as follows;

Objective 1.	To improve the quality and therefore commercial value of our recycling stream.
This ties in with the EU and UK government commitments to move away from a "make, use, dispose" model towards a more circular economy.	
Objective 2.	To move towards a common set of recycling materials.
The UK government have expressed the view that the large number of different systems cause public confusion, and thus hamper people's ability to put the right things into recycling collections. Consultation: <i>This received considerable support and, in the light of feedback received, it has been strengthened by the removal of the word "consider".</i>	
Objective 3.	To consider the introduction of separate food waste collections where technically, environmentally and economically practicable.
The EU and UK government support food waste collections. Consultation: <i>Responses were divided as to whether this was a good idea. Supporters pointed out the environmental benefits, whilst others raised practical issues. The addition of "where practicable" allows for these concerns to be addressed, including through the undertaking of trial collections.</i>	
Objective 4.	To explore new opportunities of promoting waste minimisation and of using all waste as a resource in accordance with the waste hierarchy.
The waste hierarchy remains a key driver. This "promoting" will include both communicating with the public and lobbying of government and manufacturers for changes to the wider picture. Consultation: <i>In line with responses, specific reference is now made to waste minimisation.</i>	
Objective 5.	To contribute to the UK recycling targets of 50% by 2020 and 55% by 2025.

Whilst it could be argued that recycling rate is not a true reflection of environmental performance, it remains the headline measure both at UK and at EU level.
Update: *The EU Circular Economy Package has introduced longer-term targets and we will need to respond to how these are featured in Defra's new Resources and Waste Strategy.*

Objective 6.	To find the most appropriate ways to measure our environmental performance, and set appropriate targets.
This will allow us to set targets which address progress towards our objectives rather than just chasing targets for their own sake.	

Objective 7.	To seek to reduce our carbon footprint.
This is a key way to measure the overall environmental impact of the services which we provide. Consultation: <i>This was strongly supported, particularly if it allows us to measure the impact of transportation.</i>	

Objective 8.	To make an objective assessment of what further waste processing/disposal capacity is required and, as necessary, secure appropriate capacity.
Forecasts are that we will continue to see considerable waste growth, and we need to ensure we have sufficient capacity to handle it in the best way possible. Consultation: <i>In line with feedback, this has been expanded to include all waste streams rather than just residual (i.e. non-recycled) waste.</i>	

Objective 9.	To regularly review the LWP governance model in order to provide the best opportunity to bring closer integration and the implementation of the objectives set by the strategy.
Whilst the LWP consists of a number of separate authorities, it is essential that we seek ways to work together to achieve the best outcomes for the people of Lincolnshire as a whole.	

Objective 10.	To consider appropriate innovative solutions in the delivery of our waste management services.
It is important not to be held back by sticking with existing practices where something new could improve things.	

3.5 The Strategy now contains an Action Plan (Appendix D of the Strategy paper), which identifies five core actions which will support delivery of the Objectives.

1. Strategic Review of Kerbside Mixed Dry Recycling Collection and Disposal
2. Food Waste Trial

3. Strategic Review of Options for Continuous Improvement for Waste Collection and Disposal Arrangements in Lincolnshire
 4. Location of additional processing/disposal sites
 5. Choosing performance indicators appropriate to measure environmental performance.
- 3.6 The Strategy is accompanied by a Strategic Environmental Assessment as required by legislation, this can be found at Appendix 2
- 3.7 The Strategy is also accompanied by an Equalities Impact Assessment at appendix 3.
- 3.8 It is proposed to review the Strategy on an annual basis.

4. Conclusion

- 4.1 This refreshed strategy has been worked on by Members and Officers, has been through a thorough and inclusive consultation stage and changes have been made following feedback. The strategy has been adopted by Lincolnshire Waste Partnership and the document is now ready for formal adoption by all local authorities in Lincolnshire.
- 4.2 There is no part of the strategy which can enforce service level change on this Council.